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S.B. No. 1338

A BILL TO BE ENTITLED

AN ACT

relating to bail and to judicial education regarding bail practices.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Chapter 17, Code of Criminal Procedure, is amended by adding Articles 17.027, 17.028, 17.029, and 17.034 to read as follows:

Art. 17.027. PRETRIAL RISK ASSESSMENT. (a) The judges of the county courts, statutory county courts, and district courts trying criminal cases in each county shall adopt an instrument to be used in conducting a pretrial risk assessment of a defendant charged with an offense in that county. The instrument adopted must be the automated pretrial risk assessment system developed under Section 72.032, Government Code, or another instrument that is:

(1) objective, validated for its intended use, and standardized; and

(2) based on an analysis of empirical data and risk factors relevant to:

(A) the risk of a defendant failing to appear in court as required;

(B) the safety of the community or the victim of the alleged offense if the defendant is released; and

(C) the lawful immigration status of the defendant.

1 (b) A magistrate considering the release on bail of a
2 defendant charged with an offense punishable as a Class B
3 misdemeanor or any higher category of offense shall order that:

4 (1) the personal bond office for the county in which
5 the defendant is being detained, or other suitably trained person,
6 use the instrument adopted under Subsection (a) to conduct a
7 pretrial risk assessment with respect to the defendant; and

8 (2) the results of the assessment be provided to the
9 magistrate without unnecessary delay to ensure that the magistrate
10 is able to make a bail decision under Article 17.028 within the
11 period required by Subsection (a) of that article.

12 (c) A magistrate may not, without the consent of the
13 sheriff, order a sheriff or sheriff's department personnel to
14 conduct a pretrial risk assessment under Subsection (b).

15 (d) Notwithstanding Subsection (b), a magistrate may
16 personally conduct a pretrial risk assessment using an instrument
17 adopted under Subsection (a).

18 (e) The magistrate must consider the results of the pretrial
19 risk assessment before making a bail decision under Article 17.028.

20 Art. 17.028. BAIL DECISION. (a) Without unnecessary delay
21 but not later than 48 hours after a defendant is arrested, a
22 magistrate shall order, after considering all circumstances and the
23 results of the pretrial risk assessment conducted under Article
24 17.027, that, unless otherwise prohibited by law, the defendant be
25 released on:

26 (1) personal bond or monetary bail bond without
27 conditions; or

1 (2) personal bond or monetary bail bond with any
2 condition the magistrate determines necessary.

3 (b) A magistrate may release a defendant arrested pursuant
4 to a warrant that was issued in a county other than the county in
5 which the defendant was arrested if a bail decision has not
6 previously been made by another magistrate and if the magistrate
7 would have had jurisdiction over the matter had the warrant been
8 issued in the county of arrest. If applicable, the magistrate shall
9 forward a copy of the bail order to a personal bond office in the
10 county in which the arrest warrant was issued.

11 (c) In making a bail decision under this article, the
12 magistrate shall impose, as applicable, the least restrictive
13 conditions and the minimum amount of bail, whether personal bond or
14 monetary bail bond, necessary to reasonably ensure the defendant's
15 appearance in court as required and the safety of the community and
16 the victim of the alleged offense.

17 (d) A magistrate may not require a defendant to provide a
18 monetary bail bond for the sole purpose of preventing the
19 defendant's release on bail.

20 (e) If the magistrate determines that a defendant is not
21 indigent and is able to pay any costs related to a condition of the
22 defendant's bail, the magistrate shall assess the costs as court
23 costs or order the costs to be paid directly by the defendant as a
24 condition of release.

25 (f) A judge may not adopt a bail schedule or enter a standing
26 order related to bail that:

27 (1) is inconsistent with this article; or

1 (2) authorizes a magistrate to make a bail decision
2 for a defendant without considering the results of the defendant's
3 pretrial risk assessment.

4 (g) This article does not prohibit a sheriff or other peace
5 officer, or a jailer licensed under Chapter 1701, Occupations Code,
6 from accepting bail under Article 17.20 or 17.22 before a pretrial
7 risk assessment has been conducted with respect to the defendant or
8 before a bail decision has been made by a magistrate under this
9 article.

10 Art. 17.029. DEFENDANT APPEARING IN RESPONSE TO CITATION.
11 A defendant who appears before a magistrate as ordered by citation
12 may not be temporarily detained for purposes of conducting a
13 pretrial risk assessment or for a magistrate to issue a bail
14 decision. The magistrate, after performing the duties imposed by
15 Article 15.17, shall release the defendant on personal bond, unless
16 the defendant is lawfully detained on another matter.

17 Art. 17.034. RELEASE OF DEFENDANT ARRESTED FOR FAILURE TO
18 APPEAR. A magistrate shall release on personal bond a defendant who
19 was released on personal bond and subsequently arrested on a
20 warrant issued for the defendant's failure to appear as ordered if
21 the defendant shows good cause for the failure to appear. If good
22 cause is not shown, a magistrate may release the defendant in
23 accordance with Article 17.028.

24 SECTION 2. Section 4, Article 17.09, Code of Criminal
25 Procedure, is amended to read as follows:

26 Sec. 4. (a) Notwithstanding any other provision of this
27 article, the judge or magistrate in whose court a criminal action is

1 pending may not order the accused to be rearrested or require the
2 accused to give another bond in a higher amount because the accused:

3 (1) withdraws a waiver of the right to counsel; [~~or~~]

4 (2) requests the assistance of counsel, appointed or
5 retained; or

6 (3) is formally charged with the same offense for
7 which the accused was initially arrested and bond was given, except
8 as provided by Subsection (b).

9 (b) The judge or magistrate may order the accused to be
10 rearrested or require the accused to give another bond in a higher
11 amount based on the circumstance described by Subsection (a)(3)
12 only after providing notice to each party to the action and, on
13 request of any party, an opportunity for a hearing.

14 SECTION 3. Article 17.20, Code of Criminal Procedure, is
15 amended to read as follows:

16 Art. 17.20. BAIL IN MISDEMEANOR. In cases of misdemeanor
17 when the defendant is in the custody of the officer or jailer, the
18 sheriff or other peace officer[~~7~~] or a jailer licensed under
19 Chapter 1701, Occupations Code, may, whether during the term of the
20 court or in vacation, [~~where the officer has a defendant in~~
21 ~~custody,~~] take [~~of~~] the bail of the defendant as the officer or
22 jailer may consider reasonable [~~a bail bond~~].

23 SECTION 4. Article 17.21, Code of Criminal Procedure, is
24 amended to read as follows:

25 Art. 17.21. BAIL IN FELONY. (a) In cases of felony, when
26 the defendant [~~accused~~] is in the custody of a [~~the~~] sheriff or
27 other peace officer or a jailer licensed under Chapter 1701,

1 Occupations Code, and the court before which the prosecution is
2 pending is in session in the county where the defendant [~~accused~~] is
3 in custody, the court shall make a bail decision in accordance with
4 Article 17.028. After approving the bail, the [~~fix the amount of~~
5 ~~bail, if it is a bailable case and determine if the accused is~~
6 ~~eligible for a personal bond; and the sheriff or other peace]~~
7 officer, unless it be the police of a city, or [~~a~~] jailer may
8 [~~licensed under Chapter 1701, Occupations Code, is authorized to~~
9 take the [~~a~~] bail [~~bond~~] of the defendant [~~accused in the amount~~] as
10 ordered [~~fixed~~] by the court under Article 17.028. On taking the
11 bail, the [~~, to be approved by such~~] officer or jailer shall [~~taking~~
12 ~~the same, and will thereupon~~] discharge the defendant [~~accused~~]
13 from custody.

14 (b) The defendant and the defendant's sureties are not
15 required to appear in court.

16 SECTION 5. Article 17.22, Code of Criminal Procedure, is
17 amended to read as follows:

18 Art. 17.22. MAY TAKE BAIL IN FELONY. In a felony case, if
19 the court before which the case [~~same~~] is pending is not in session
20 in the county where the defendant is in custody, the sheriff or
21 other peace officer[~~7~~] or a jailer licensed under Chapter 1701,
22 Occupations Code, who has the defendant in custody may take the
23 defendant's bail [~~bond in such amount~~] as ordered [~~may have been~~
24 ~~fixed~~] by the court or magistrate under Article 17.028[~~7~~] or, if
25 bail [~~no amount~~] has not been ordered [~~fixed~~], [~~then in such amount~~]
26 as the [~~such~~] officer or jailer may consider reasonable.

27 SECTION 6. Chapter 17, Code of Criminal Procedure, is

1 amended by adding Article 17.251 to read as follows:

2 Art. 17.251. NOTIFICATION OF CONDITIONS OF RELEASE. (a) A
3 magistrate authorizing a defendant's release on bail shall, if
4 applicable, provide written notice to the defendant of:

- 5 (1) the conditions of the defendant's release; and
6 (2) the penalties of violating a condition of release,
7 including the defendant's arrest.

8 (b) The notice under Subsection (a) must be provided in a
9 manner that is sufficiently clear and specific to serve as a guide
10 for the defendant's conduct while released.

11 SECTION 7. Section 4, Article 17.42, Code of Criminal
12 Procedure, is amended by amending Subsection (a) and adding
13 Subsection (a-1) to read as follows:

14 (a) If a court releases a defendant [~~an accused~~] on personal
15 bond on the recommendation of a personal bond office, the court
16 shall assess a personal bond fee of \$20 or three percent of the
17 amount of the bail fixed for the defendant [~~accused~~], whichever is
18 greater. The court may waive the fee or assess a lesser fee if the
19 court determines that the defendant is indigent or demonstrates an
20 inability to pay or if other good cause is shown. The court may
21 require that any fee assessed under this subsection be paid:

- 22 (1) before the defendant is released;
23 (2) as a condition of release; or
24 (3) as court costs.

25 (a-1) Notwithstanding Subsection (a), the court or jailer
26 may not refuse to release a defendant based solely on the
27 defendant's failure to pay a personal bond fee if the defendant is

1 indigent or demonstrates an inability to pay the fee.

2 SECTION 8. Article 17.43(a), Code of Criminal Procedure, is
3 amended to read as follows:

4 (a) A magistrate may require as a condition of release [~~on~~
5 ~~personal bond~~] that the defendant submit to home curfew and
6 electronic monitoring under the supervision of an agency designated
7 by the magistrate.

8 SECTION 9. Article 17.44(e), Code of Criminal Procedure, is
9 amended to read as follows:

10 (e) The cost of electronic monitoring or testing for
11 controlled substances under this article may be assessed as court
12 costs or ordered paid directly by the defendant as a condition of
13 bond. A magistrate may reduce or waive a cost described by this
14 subsection if the magistrate determines that the defendant is
15 indigent or demonstrates an inability to pay.

16 SECTION 10. Section 54.737(c), Government Code, is amended
17 to read as follows:

18 (c) The rules must provide that a criminal law magistrate
19 judge may only release a defendant under Article 17.028(b)
20 [~~17.031~~], Code of Criminal Procedure, under guidelines established
21 by the council of judges.

22 SECTION 11. Section 56.003, Government Code, is amended by
23 adding Subsection (b-1) to read as follows:

24 (b-1) In addition to the uses described by Subsection (b),
25 funds appropriated for any fiscal year may be used to provide
26 continuing legal education regarding bail practices to any master,
27 magistrate, referee, or associate judge appointed pursuant to

1 Chapter 54 or 54A as required by the court of criminal appeals under
2 Section 74.025.

3 SECTION 12. Subchapter C, Chapter 72, Government Code, is
4 amended by adding Section 72.032 to read as follows:

5 Sec. 72.032. AUTOMATED PRETRIAL RISK ASSESSMENT SYSTEM;
6 PRETRIAL RISK ASSESSMENT INSTRUMENTS. For purposes of Article
7 17.027, Code of Criminal Procedure, the office shall develop an
8 automated pretrial risk assessment system and make the system
9 available to judges and other magistrates in this state at no cost
10 to a county, municipality, or magistrate. The office shall also
11 make available nonautomated pretrial risk assessment instruments
12 to judges and other magistrates in this state at no cost to a
13 county, municipality, or magistrate.

14 SECTION 13. The following provisions of the Code of
15 Criminal Procedure are repealed:

- 16 (1) Article 17.03(g);
- 17 (2) Article 17.031; and
- 18 (3) Sections 5(c) and 6(c), Article 17.42.

19 SECTION 14. Not later than January 1, 2019, the Office of
20 Court Administration of the Texas Judicial System shall develop the
21 automated pretrial risk assessment system and make available
22 automated or nonautomated pretrial risk assessment instruments as
23 required by Section 72.032, Government Code, as added by this Act.

24 SECTION 15. Not later than January 1, 2019, the judges of
25 the county courts, statutory county courts, and district courts
26 trying criminal cases in each county shall adopt a pretrial risk
27 assessment instrument as required by Article 17.027, Code of

1 Criminal Procedure, as added by this Act.

2 SECTION 16. The change in law made by this Act applies only
3 to a person who is arrested on or after January 1, 2019. A person
4 arrested before January 1, 2019, is governed by the law in effect on
5 the date the person was arrested, and the former law is continued in
6 effect for that purpose.

7 SECTION 17. This Act takes effect September 1, 2017.